### CITY OF YACHATS CITY COUNCIL WORK SESSION AND REGULAR MEETING

### April 5, 2017 <u>Minutes</u>

Mayor Gerald Stanley called the work session and regular meeting of the City Council to order
at 9:30 am in Room 1 of the Yachats Commons. Council members present: Mayor Gerald
Stanley, Barbara Frye, Jim Tooke, Greg Scott and Max Glenn. Staff present: City Manager Joan
Davies, Wastewater Department Lead David Buckwald, Facilities Manager Leon Sterner.
Audience: 7.

# 13 I. Work Session Discussion Topics14

### 15 A. Council Retreat

Mayor Stanley thanked Manager Davies, Councilor Glenn and Councilor Frye for their work on organizing a council retreat. Councilor Scott stated he doesn't believe the proposed approach will solve the problem. Scott said his recollection of the previous meeting where the topic was discussed was that a workshop on communications would be voluntary, but the current proposal represents more. The proposed retreat agenda is for "management", not a council. He is not in favor of hiring a consultant and believes the nuances of government such as the state limiting the councilors' interactions outside of meetings does not fit the proposal approach

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Frye stated her recollection of the previous meeting was different from Scott's, elaborating that the councilors are not always clear in their intentions. She recalled that the reasons for having a retreat arose from the recognition of the councilors that they have difficulty with how they communicate, how they make decisions, and how well they know each other. A facilitator was deemed to be important. Frye stated her belief that the council has significant communication issues that slow their work down and she is frustrated with their current decision-making

30 process. Frye argued this approach with a paid facilitator addresses communication between

31 them, will increase their efficiency if resolved, and will be an investment in the council.

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Based on his previous experience with group trainings, Glenn asserted goals cannot be
achieved without an outside facilitator. Glenn's recollections of the last meeting were there was
a consensus that a retreat was needed and an outside facilitator was necessary. He found the
proposal to be professional and included the necessary topics. Glenn argued that the problem
the council has had in getting a retreat set up is proof that a retreat is needed.

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Councilor Tooke recalled the decision to have a retreat with a facilitator to be definitive and
 believed the current proposal to be on target. Tooke believes that as long as councilors do not

- 41 deliberate City issues, there is no violation of public meeting laws.
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43 Stanley stated he believed the concept of a retreat with a facilitator was an effective idea. He 44 was surprised at current costs of facilitator. Stanley argued a more informal setting would be 45 ideal. Stanley asked Scott to clarify what he believes to be the root problem. Scott believed a 46 candid conversation about communication might be helpful, but the training as planned is a 47 complete waste of time. Frye asked Scott if he was comfortable with the way the council 48 communicates and makes decisions. Scott replied the process is what state law prescribes.

49 Scott stated his belief that the council does not need a training session but instead needs to

50 grapple with what is really bothering them.

- Frye and Scott agreed the councilors need to do better job of stating their intentions and goals.
   Scott stated he does not believe the retreat will do anything to help clarify intentions.
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Glenn would like to see a statement from each councilor at the beginning of the retreat as to
what their expectations of the retreat are and what will make them happy followed by the
facilitator reading back anonymously the statements so they all know the group expectations.

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8 Glenn asked the mayor and councilors to not quote what another councilor has stated when
9 they talk to one another outside of meetings because of individual biases in how they take in
10 and repeat information. Mayor Stanley concurred with this concept but wanted to ensure they

- 11 do not overly direct the facilitator.
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Manager Davies suggested a compromise of having the start of the retreat being a short open
 discussion without the facilitator. Scott stated he was in favor of Glenn's suggestion about the
 opening statements.

Frye noted the current discussion was a healthy sign indicative the council's desire to work
better together and elaborated on the anticipated benefits of a retreat. Mayor Stanley agreed
with Frye's arguments and noted he would not be comfortable not having a facilitator. Tooke
stated he was looking forward to the learning experience of such a retreat.

Councilors set a date of April 17, 2017 from 10:00 am to 2:00 pm (3:00 pm if they have lunch) at
the Overleaf Event Center for a Council Retreat.

## 25 **B. 501 Building**

Glenn reported there is a revised copy of the subcommittee report of potential uses for the 501 building. He has not recently heard citizen comments on getting a bank to move back into the building and concluded citizens had adjusted to not having a full bank in town. He would still like to have an ATM. Glenn specifically mentioned the subcommittee's recommendation that no renovations should be done to the building until the permanent use is determined.

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Scott asked Glenn if the subcommittee had considered Linda Hetzler's idea for an events
center. Frye's recollection is that Hetzler's idea was for a temporary usage. Glenn wanted to
emphasize the report is for informational purposes only and is not a definitive recommendation.
Mayor Stanley asserted that the use of the building as an events center is no longer an option
and reported he has heard significant talk about the facility being used for the Library.

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Scott said he was an early advocate of moving the Library to the 501 building, but he is not the one behind the current conversations. As the shepherd of the Library, Frye reported from her recent meeting with the Library group their goals to have additional storage, to expand the

41 children's section, to have a more private worktable area, and to do other improvements

42 requiring more space. Frye stated the Library Commission needed clarification on their role and

43 responsibilities around decision-making and funding of projects so she, Manager Davies, and

44 Commissioner Nikki Carlson met to discuss the commission's concerns. Frye noted the

45 urgency of the commission to indicate interest soon, because of the budget cycle.

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47 Davies reported she learned from the March minutes of the Library Commission that they had

48 said they didn't want to buy new shelving, if they might be moving. She asked the Library

- 49 managers to clarify that, which led to a discussion about the possibilities for the Library. They do
- 50 not want to share the building space and do not want to use their bequest monies for a move, if
- 51 they were approved to move to the 501. Since that discussion, Davies has talked to Library

Commission members and gave them access to tour the 501 building. She advised the
 Commission to bring their ideas to the Council.

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Tom Lauritzen summarized the financial issues around the 501 Building.

5 1. Since the Library does not pay rent, moving the Library to the 501 building would 6 mean that the 501 building is not revenue-generating.

7 2. The City pays just over \$17,000 each year to Fund 24 of the Parks and Commons for
8 rent for their current office space and would be freed of that encumbrance, if they were to move
9 to the 501 building. Parks and Commons could rent the vacated City Hall space in The
10 Commons building to recoup the loss of rental income.

3. The space in the Commons building is more "rentable" than the 501 building.

4. The City could refinance the loans on the 501 building, but the opportunity to lock in 4% or 5% interest rate is disappearing as interest rates are predicted to continue to rise.

6. The current Library space could be used to park expensive maintenance vehicles andequipment that are currently parked in open air.

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7. The building, representing a \$500,000 investment, has been vacant for two years.

Buckwald clarified the current plans for moving the fence between the Library and public works
21 feet to the west will only affect one ten-foot parking space.

The Mayor and council discussed other ideas for the facilities:

1. Frye believed the old Library building would be a great space for a health clinic.

2. Mayor Stanley believed YYFAP would be a good fit for the 501 space.

3. Mayor Stanley suggested if the 501 did house the Library, there would be room
to implement other items on the suggested uses list such as a Native American Interpretive
Center or display for the Trails Committee.

Glenn suggested revisiting Steve and Brad Burkle's interest in establishing their EIP
 energy technology manufacturing plant in the 501 space. Glenn suggested the City should
 lease, rather than sell, to EIP and grow returns by raising rent as the business grows.

Scott recommended the council have a special work session on this topic. Mayor Stanley noted
 he was not aware EIP Technologies was still interested in the facility and wanted to delay
 making decisions about the use until more was known about EIP plans.

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Manager Davies stressed the importance of getting the rolling equipment stock of public works
 into a protected building. She noted in the current plan, there is 21 feet on the Library side of
 the fence into which they could build a pole barn addition for some of the equipment.

Manager Davies and the Council discussed settling the EIP prospect before further deliberation on other uses. Tom Lauritzen urged the council to not let the building sit empty for another year, citing a need to begin repayment of the existing loans on the facility. Scott stated he was under the impression from the former mayor that payments on those loans were in the budget for the

43 next ten years. Lauritzen was not aware of that arrangement.

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Tooke agreed that the council should set time parameters on making a decision about the
building. Scott argued that the time constraint is artificial and that the decision needs to be
more strategic. Scott and Manager Davies are meeting with Brad Burkle in late April.

## 49 C. Commission Appointees

50 Manager Davies reported both the Planning and Parks & Commons commissions have asked

51 that appointees for commissioner positions for expiring terms be considered in November.

 Manager Davies noted the recent delays the Planning Commission had around having a quorum because of term expirations.

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# 4 D. Temporary Membership on Two Commissions

Manager Davies explained the need to have the ability to allow a commission member to belong
to more than one commission, on a temporary basis, to enable a leader to be utilized when
needed. Frye said a policy of not having ongoing dual commission membership is appropriate,
but temporary appointments are sometimes necessary. Glenn and Frye debated whether to
change the rule or waive the rule in the case of the Public Works Commission. Tooke was in
favor of flexibility.

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# 12 E. Parliamentary Procedures

13 Mayor Stanley asked councilors for their opinions of the currently used Keesey's Rules versus 14 Robert's Rules of Order. Frye stated Robert's Rules is better known and no one appears to 15 know Keesev's rules. Frve suggested that if the council sticks with Keesev, they get training on 16 the procedure. Scott believed Robert's Rules are more complicated, someone who is very 17 familiar with the procedures can dominate discussions, and Keesey's Rules are simple and 18 efficient. Scott noted any council member who makes a motion gets an up or down vote 19 because of no need to second. Tooke had no preference. Mayor Stanley stated he would like to 20 have more formal ways of deciding, rather than simple consensus and would recommend 21 switching to Robert's Rules. Frye stated whatever system is used, she just wants to understand. 22 Scott agreed the councilors need to understand procedure but stated he does not believe this 23 particular issue is a priority for the council. Tooke asked if League of Oregon Cities had a 24 person to conducting a training. Manager Davies offered to draft a comparison of methods.

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# F. Resolution 2017-04-01 – Amend IFA agreement for South Reservoir Loan

Manager Davies reported the existing safe drinking water revolving loan needs revision because
of the purchase of a second lot increased the cost by \$15,000. She has obtained a \$15,000
grant for the project, which offsets the increase. Davies read the resolution into the record.

# 31 G. OLCC License Renewal

Manager Davies reported the City gets a list from the OLCC for recommendations of approval. If there have been no liquor-related complaints, the Council would then recommend approving. Manager Davies noted the previous recorder had the council address the review via a formal resolution, but that is not necessary. Scott said the Council had never been shown the list in the past. He also noted that Sea Perch is not within the City limits. Manager Davies will check to see if The Wine Place should be de-activated, since the physical store has been closed. She will investigate the location of Sea Perch and the license status of The Wine Place.

# 40 H. Council Shepherding Goals

- 41 Tooke reported: 42 1. He ha
  - 1. He has contacted State Parks Department representative Preson Phillips.
- 43 44 Frye reported:
  - 1. They have gotten funding go-ahead to work on getting a new south gate sign.
  - 2. Plans are still moving forward on locating a clinic in Yachats.

3. She has been working with the Lane County transportation group on a grant-funded
bus route between Yachats and Florence. The bus will start July 1, 2017. The committee is still
working out stop locations, and will have bike racks. Frye recommended the bus stop in such
places as Ten Mile and at state parks.

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4. The Lincoln County Transit group is working on a 20-year plan. She noted LCT

1 plans to install signs to designate stops, and LCT is looking into bus shelters. Mayor Stanley 2 noted Planet Yachats, the current bus stop, does not want a shelter and would likely not want 3 another bus stopping there. Frye would like to find a stop in Yachats where riders can sit. The 4 post office and W. 7<sup>th</sup> Street were identified as possible stop locations. 5

6 Glenn reported:

7 1. The emergency planning committee received invitation to an open house at 8 county emergency operations center on April 22.

9 2. Manager Davies has begun the process of getting the old building west of the Doyle 10 property removed.

11 3. He has asked City Planner Lewis to investigate safety issues in the Yachats 12 Municipal Code regarding unfinished construction, especially around dangers posed to children, 13 pointing to the unfinished condominium project on the east side of Highway 101.

14 4. The City got the abandoned vehicle on the Nessel's property moved. However, he is 15 still getting complaints on Nessel's decaving building.

16 5. Frye asked Glenn to look into old Landmark as an unsightly and dangerous building. 17 Mayor Stanley asked Glenn to contact Landmark owners. 18

6. His committee will get more into art as highway project nears completion.

19 7. Audience member Rhonda Moran asked what could be done about properties with 20 uncontrolled weed growth. Glenn state the City's weed abatement program can request the 21 owners mow the property, and if they do not, the City will mow and charge the property owner. 22 The council encouraged people to submit complaints to Manager Davies to start the process. 23

24 Scott reported:

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1. The coders have started work on document Library migration project.

Stanley reported:

28 1. He sees a need to have a general discussion on use of visitor amenities funds. 29 Glenn wanted to receive an update on what the fund is and how it can be used, at a future work 30 session before making decisions. Manager Davies noted pending legislation on transient 31 lodging taxes, which could affect this fund. 32

33 2. He noted that Manager Davies skillfully handled a vacation rental complaint during 34 the previous week, and he had received a good report. 35

#### 36 Approve Agenda for April 12, 2017 City Council meeting Ι. 37

The council moved this item to the end of the meeting

39 Council recess from 11:25 to 11:34 am. 40

## **REGULAR MEETING**

#### 43 Α. **Commission Appointees**

44 Scott made a motion for the council to authorize the City Manager to make a change in the 45 policy to allow for earlier considerations for appointments to replace commissioners who are not 46 renewing a term, from January back to November of the previous year: Aye - 5; No - 0. 47

#### 48 Β. **Commission Membership**

49 Frye made a motion to direct the City Manager to change the policy to allow the City Council to 50 appoint a person to an additional commission for no more than one year if the best interests of

51 the City are served: Aye -5; No -0. C. Parliamentary Procedures - no motion. Manager Davies will provide Council with a comparison between Keesey's, Robert's and Sturgis Rules of Order at the regular meeting.

### **OLLC License Renewal** D.

5 Glenn made a motion to approve the OLCC licenses, with the exception of Sea Perch, which is 7 out of the City limits, and The Wine Shop which may be closed, both of which the City Manager 8 will investigate: Ave -5; No -0. 9

#### 10 Resolution 2017-04-01 – Amend IFA agreement for South Reservoir Loan Ε.

11 Tooke made a motion to approve Resolution 2017-04-01 to amend the IFA agreement for the 12 south reservoir loan: Aye -5; No -0. 13

#### 14 F. Revisiting Approval of Council Agenda for April 12, 2017 15

16 Manager Davies noted Resolution 2017-04-01 will be removed, since they were able to approve 17 it at this meeting.

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19 Mayor Stanley noted the Library Commission will be making a presentation at the meeting and 20 asked if the councilors need to have additional discussion on the 501 building. Scott wanted to 21 start a discussion focusing on priorities. Glenn would not be ready to take action in a week, but 22 supported discussion without a vote. Frye asked the council to clarify who has authority to 23 make decisions about the Library location and facilities sharing. Scott stressed the importance 24 of getting volunteer input on the Library decision. Stanley asked if other contenders would have 25 an opportunity to present their case at the meeting. Glenn recommended the council proceed 26 with the information on hand rather than opening the meeting to new ideas from citizens. The 27 council discussed uses to be considered, future public input, and the urgency of reaching a 28 decision. 29

- 30 The meeting was adjourned at 12:00 pm.
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33 GERALD F. STANLEY, Mayor 34

35 ATTEST: 36

38 39 Joan Davies, City Manager

Date